

# Activities Of The Local Gove

*Resolutions of the Conference of Provincial Governors and City Mayors held in the City of Manila on January 21-27, 1948. (Cont. from 2nd issue.)*

No. 19.

WHEREAS, this Young Republic of ours, after it so creditably and nobly earned and obtained its independence, has been admitted as member of the association of Sister Nations, known as the United Nations Organization;

WHEREAS, being a Member of said organization, the Philippines has been brought up in the lime-light through the able representations of Honorable Carlos P. Romulo, permanent representative of the Philippines to the United Nations Organization in all the conferences and meetings of that grand and august body by ably working, depending and fighting for the improvement and best interest of the smaller independent nations;

WHEREAS, the problems and matters affecting the world today may also affect this young Republic of ours either directly or indirectly;

WHEREFORE, this Body of Governors and City Mayors, with the foregoing considerations and desirous of knowing events obtaining in the world today for the information and guidance of all concerned

RESOLVED, as it hereby resolved, that the Chairman, the Vice-Chairman and the Secretary are hereby charged with inviting Honorable Carlos P. Romulo, Ambassador of the Philippines to the United Nations Organization, to speak before this Convention, to apprise us of events obtaining in the world today, as he, more than anybody else, is in a position to give the much needed information.

RESOLVED FURTHER, to furnish a copy of this resolution to the Chairman, Vice-Chairman and Secretary of this Convention for their information and guidance.

Carried.

No. 20.

WHEREAS, the provincial and city governments are run almost independently of the National Government specially with respect to urbanization,

sanitation and beautification;

WHEREAS, the provincial and city governments are also financed out of their own respective revenues and income;

WHEREAS, in order to work out and initiate new ways and means to improve the present method of urbanization, sanitation, beautification and to increase revenues and income raising projects for the improvement and best interest of the provinces and cities;

The Provincial Governors and City Mayors now in convention in the City of Manila, with the foregoing considerations,

RESOLVED, as it hereby resolves, to request His Excellency, the President of the Philippines, to appoint 3 City Mayors and 3 Provincial Governors from Luzon, Visayas and Mindanao for the purpose of sending them abroad to study and report on ways and means of improving urbanization, sanitation and beautification in the provinces and cities and that of initiating ways and means of increasing income and revenues to the benefits of the provinces and cities.

RESOLVED FURTHER, that the Members of this Committee should render their reports about their findings to the Governors and City Mayors upon their return

RESOLVED FINALLY, to forward this resolution to His Excellency, the President of the Philippines, Manila, for his information and favorable consideration.

Carried

No. 21

WHEREAS, the By-Laws and Constitution is the most important document that any group, partnership or association must possess wherein its aims, purposes, functions, program of activities, limitations of action, etc., are set forth, defined and stressed;

WHEREAS, this conference of Provincial Governors and City Mayors now in Manila, since its opening, has not

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as yet and is still without any by-laws and constitution along which it must work and function;

WHEREAS, it is imperative that this Body of Provincial Governors and City Mayors must have by-laws and constitution for the purpose stated above,

WHEREFORE, BE IT UNANIMOUSLY

RESOLVED, as it hereby resolves, that the Board of Directors, which membership had been increased from seven to eleven, is hereby designated to draft the constitution and by-laws of the Conference of Provincial Governors and City Mayors along which this Body must necessarily work and function.

RESOLVED FURTHER, that the By-Laws and Constitution herein proposed to be drafted by said Board of Directors must be submitted to the conference for approval and ratification.

Carried unanimously.

## No. 22

WHEREAS, in prewar days, in the year 1940 or 1941, there was a junket of Governors aimed at fostering mutual and better understanding among provincial executives for the best interest and welfare of their respective provinces;

WHEREAS, in line with the aims and purposes for which this convention has been called, that of promoting better understanding among Governors and City Mayors and working solidly for the improvement and best interest of the various provinces and cities, it is necessary that governors and city mayors should set on an inspection tour throughout the Islands to see and get first hand information of good things obtaining in the different places for introduction to their respective provinces and cities;

WHEREFORE, this Conference of Provincial Governors and City Mayors, with the foregoing considerations, unanimously

RESOLVED, as it hereby resolves,  
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to request the Honorable, the Secretary of the Interior, Manila, to fix a day for an educational, observation and inspection tour to be undertaken by Provincial Governors and City Mayors throughout the Philippines for the purpose above stated. It is however suggested that the month of April is the most convenient time, it being a stormless month.

RESOLVED FURTHER, that the expenses to be incurred incident thereto will be taken from the appropriations for the offices of governors provided with discretionary funds and the total expenses to be divided among the governors and city mayors pro rata.

RESOLVED FINALLY, to forward this resolution to the Honorable, the Secretary of the Interior, Manila, for his information and favorable consideration.

Carried unanimously.

## No. 23

WHEREAS, Executive Order No. 175, series of 1938, of the President of the Philippines, provides that provincial governors and city mayors are responsible for the efficiency of police forces and the execution of laws;

WHEREAS, provincial governors do not exercise direct supervision over police forces in that the power of appointing members of said police forces resides with the respective municipal mayors, hence the former are directly responsible and loyal to the latter; and in the sense that the power of investigating members thereof for any offense or misconduct, which was previously entrusted in the municipal councils, was transferred to the provincial commander following the organization of the state police;

WHEREAS, in line with the policy provided in said executive order No. 175, it is necessary that provincial governors be given a more direct control and supervision over police forces, specially in matters of appointing and investigating the members thereof;

WHEREFORE, this Conference of Provincial Governors and City Mayors



now in convention in the City of Manila, with the foregoing considerations, unanimously

RESOLVED, as it hereby resolves, to request His Excellency, the President of the Philippines, to amend Executive Order No. 175, in the sense that Provincial Governors should be given a more direct control and supervision over police forces specially in matters of appointing and investigating members thereof.

RESOLVED FURTHER, to forward this resolution to His Excellency, the President of the Philippines, Manila, for his information and favorable consideration.

Carried unanimously.

No. 24

WHEREAS, it has been observed that long delay has been caused by securing the approval of the Department Heads concerned on the Provincial and Municipal Budgets already approved by the Provincial Board and Municipal Councils, respectively, thus giving rise to paralyzation of important government activities, and

WHEREAS, there are laws and regulations promulgated governing the preparation of Provincial and Municipal Budgets which should be complied with,

Upon motion by Honorable Perfecto Fayon, Governor of Ilocos Sur, the Provincial Governors and City Mayors in convention today,

RESOLVED, as it hereby resolves, to eliminate the approval of the Department Heads on the Provincial and Municipal Budgets once they are approved by the respective Provincial Boards and Municipal Councils and duly approved by the Provincial Treasurer with respect to the Municipal Budgets in accordance with the laws and regulations governing the preparation and approval of Provincial and Municipal Budgets to give immediate effects to the operation of said budgets. In case of appeal with respect to Municipal Budgets, the action of the Provincial Board shall be final.

Carried.

No. 25

WHEREAS, the granting of more

autonomy to provincial and city governments is one of the primary aims for which this convention has been called;

WHEREAS, there are several bills which will be introduced in Congress the purposes of which is to grant provincial government more autonomy;

WHEREAS, there had been created a legislative committee, the function of which is to work for the passage in Congress of bills introduced in this Body for the purpose;

WHEREAS, the granting to provincial executives broader power of appointing provincial employees irrespective of funds to which the salaries for the positions to be filled are charged, whether general, road and bridge, school, agricultural or health fund, is in a large measure towards the realization of granting more autonomy to provincial governments;

WHEREFORE, this Body of Provincial Governors and City Mayors now in convention, with the foregoing considerations and believing in the wisdom of granting the provincial governors the power of appointing provincial employees irrespective of the funds to which the salaries for the positions to be filled are chargeable, for the better functioning and coordination of the different offices under the provincial governments,

RESOLVED, as it hereby resolves, that the legislative committee works for the passage in Congress of bills proposed by this Body with regard to the granting of more local autonomy, specially in that which treats in the granting to Provincial Governors of the power of appointing provincial employees, which power is presently not granted to them, for the better functioning and coordination of the different offices under the provincial governments.

DE LUXE BAZAR &  
CHIN TAY TRADING

Legaspi City

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RESOLVED FURTHER, to furnish copies of this resolution to the Chairman and Members of the Legislative Committee for their information, guidance and appropriate action.

Carried unanimously.

No. 26

WHEREAS there had been created and organized in this Body a legislative committee, the function of which is to follow up and work for the passage in Congress of bills and measures aimed at the improvement and for the best interests of the provinces and cities;

WHEREAS, the work entrusted to this committee is such that it requires the attendance of the chairman and members thereof in every session of Congress in order that it can with success accomplish its work;

WHEREAS, in order to insure the attendance always of a chairman and in order not to overwork the present chairman of this committee, it is necessary that a co-chairman be designated so that this important committee may with success ably work for the passage in Congress of bills which are of paramount importance to the provinces and cities;

This Conference of Provincial Governors and City Mayors now in convention, with the foregoing considerations, unanimously

RESOLVED, as it hereby resolves, to designate as it hereby designates the City Mayor of Manila as Co-Chairman of the Legislative Committee herein for the best interest of the provinces and cities;

RESOLVED FURTHER, to furnish copies of this resolution to the Chairman, Legislative Committee of this Convention and to the Mayor of the City of Manila, for their information and guidance.

Carried unanimously.

No. 27.

WHEREAS, the help, assistance and facilities extended to this Conference of Provincial Governors and City Mayors by the Honorable, the Secretary of the Interior and all the officials and employees of the Department of the Interior had been instrumental in

bringing this convention to a successful end;

WHEREAS, this Body of Provincial Governors and City Mayors in convention assembled is fully aware of the fact that the outcome of this conference would have been otherwise had it not been for the invaluable services and assistance extended to this Body by said officials and employees;

WHEREFORE, this Conference of Provincial Governors and City Mayors, with the foregoing considerations, and believing that credit must go where it is due, unanimously

RESOLVED, as it hereby resolves, to extend by means of this resolution this Convention's most profound gratitude to the Honorable, the Secretary of the Interior, Manila, and all his officials and employees, in due cognizance for their invaluable services, help and assistance in bringing this conference to a successful end.

RESOLVED FURTHER, to forward this resolution to the Honorable, the Secretary and the Undersecretary of the Interior, Manila, for their information and to all Chiefs and Assistant Chiefs of Divisions of the Department of the Interior, for their information, requesting that the contents hereof be transmitted to the employees under them for their information also.

Carried unanimously.

No. 28

WHEREAS, any partnership, entity, corporation, or association can only be expected to stand on its feet and continue to function if and when it is financially sound;

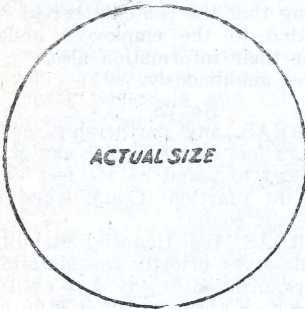
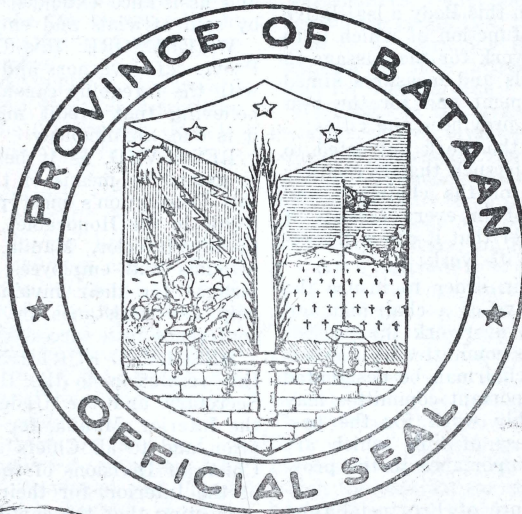
WHEREAS, the financial stability always deserves priority consideration in the organization of any such entity, corporation or association if it is to be expected to render efficient service without which nothing could be done or accomplished;

WHEREAS, this Conference of Provincial Governors and City Mayors being an association which seeks to work for the improvement and welfare of the various provinces and cities;

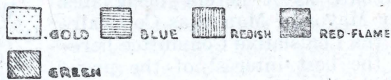
WHEREAS, such being the case, this Body must necessarily be provided with funds to finance its various activ-



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OF THE PHILIPPINES  
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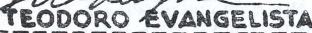


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OF THE PRESIDENT

  
**TEODORO EVANGELISTA**  
EXECUTIVE SECRETARY

FOR THE PHILIPPINES HERALDRY COMMITTEE

  
**GILBERT S. PEREZ**

TECHNICAL CONSULTANT  
AND ACTING SECRETARY

*jk/2/21*

ities and undertakings to insure successful and beneficial results;

WHEREAS, since the opening of this convention nothing has been said or considered with respect to its finances—how it would be provided with funds to take care of its essential needs;

WHEREAS, this Conference of Provincial Governors and City Mayors with the foregoing considerations and knowing the absolute necessity of providing this association with sufficient funds to finance its various activities and undertakings so as to achieve fruitful and beneficial results, unani- mously

RESOLVED, as it hereby resolves, that each and every member must pay an initial fee of ₱10.00 and a monthly fee of ₱5.00, the same to be paid out of funds as the individual member deems wise.

RESOLVED FURTHER, to furnish copies of this resolution to the Treasurer and Auditor of this Association for their information, guidance and appropriate action.

Carried unanimously.

#### No. 29

WHEREAS, under Executive Order No. 92, current series, of the President of the Philippines, provincial, chartered city and municipal governments are authorized to grant living bonus to their officials and employees for the fiscal year ending June 30, 1948, not in excess of rates fixed by the National Government for its officers and employees; and

WHEREAS, the spirit behind this executive order is to ameliorate the living conditions of the low-salaried officials and employees, and

WHEREAS, the conditions which required or necessitated the issuance of this executive order still exist in the provinces, chartered cities and municipalities and will continue to exist for some time because, on account of the serious disruption and dislocation of their financial structures as a consequence of the last war, very few,

if any, could well afford to stand on their feet to finance, out of their ordinary income, the essential activities of their respective governments, much less the payment of bonus to their officers and employees, without national aid, and

WHEREAS, it is imperatively necessary to give adequate compensation to all government officials and employees (National, provincial, chartered city and municipal) in order, not only to maintain good efficiency in, but also to enhance the morale of, the service, and

WHEREAS, to enable the provinces, chartered cities, municipalities and/or municipal districts to carry out their essential operational activities during these trying days of economic recovery and rehabilitation, and to help in the social, moral and material rehabilitation of their respective officials and employees, it is necessary that they should be aided somehow by the National Government until complete normalcy is regained, now, therefore,

Upon motion by Honorable Perfecto Fayon, Provincial Governor of Ilocos Sur, the Provincial Governors and City Mayors in convention, with the foregoing considerations, unanimously

RESOLVED, to petition, as it hereby petitions, His Excellency, the President of the Philippines, to authorize the grant and immediate release of sufficient amount of National Aid to all provinces, chartered cities, municipalities and municipal districts in order to help them build from the ruins of the war and to enable their respective governments extend the benefits of bonus to their low-salaried officials and employees in the same way as the National Government is doing to its own officials and employees.

RESOLVED FURTHER, to create a committee of three from the Governors and City Mayors in Convention, to present this petition to His Excellency, the President of the Philippines, and to request favorable and early consideration.

Carried unanimously.



No. 30.

WHEREAS, since the operation of Fishery Act No. 4003, as amended by Commonwealth Act No. 471, the income of the municipalities along the sea coast suitable for fishing purposes has been greatly reduced due to the fact that the fees collected from fishing instruments are very much less than when said waters are leased to the highest bidders, and

WHEREAS, it has been found out that the fishermen prefer to pay certain per cent of their catch than to pay fees for their fishing instruments which they considered high:

Upon motion by Honorable Perfecto Faypon, Governor of Ilocos Sur, the Provincial Governors and City Mayors in convention, knowing that such measure is for the common advantage of both the Municipal Governments and the fisherman,

RESOLVED, as it hereby resolves, to petition the Congress of the Philippines, thru the Honorable, the President of the Senate and the Honorable, the Speaker of the House of Representatives, Manila, recommending favorable consideration.

RESOLVED FURTHER, to forward this resolution to the Congress of the Philippines, thru the Secretaries of the Senate and the House of Representatives, Manila, earnestly requesting appropriate action.

Carried.

No. 31

WHEREAS, the Congress of the Philippines knew the necessity of improving the lot of the low-salaried municipal officials and employees when it passed Republic Acts Nos. 103 and 168 increasing the salaries of said officials and employees; and

WHEREAS, the great majority of the municipalities in the Philippines cannot give the full rates fixed in the above-mentioned Acts in view of Section 2299 of the Revised Administrative Code which limits the amount expendable for salaries and wages to the injustice and disappointment of the municipal officials and employees affected;

WHEREFORE, the Provincial Governors and City Mayors now in convention, with the foregoing considerations, unanimously

RESOLVED, as it hereby resolves, to petition the Congress of the Philippines to pass a law repealing Section 2299 of the Revised Administrative Code so that the poorly paid municipal officials and employees may be able to enjoy the full benefits granted by Republic Acts Nos. 103 and 168. While it is true that, with the approval of the Department Head, the Provincial Board may authorize every municipality in the province to exceed the percentage under such limitations as may be prescribed by resolution of said Board, this step will bring a long delay as it will have to pass thru several channels before final action can be taken, necessitating several months or sometimes a year before said officials and employees can get the increases of their salaries.

RESOLVED FURTHER, to forward this resolution thru the Secretaries of the Lower and Upper Houses, to the Congress of the Philippines, Manila, recommending favorable consideration.

Carried unanimously.

No. 32

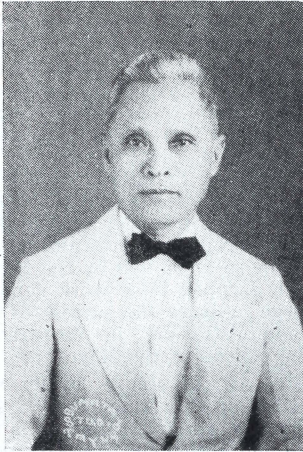
WHEREAS, it has been experienced that deserving officials and employees of the government service who were tendered promotional appointments had to wait until the time they received their appointments duly approved by the Department Heads concerned, and the Commissioner of Civil Service, before they could receive their salary increases; and

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City of Naga

Philippines



*Personal Circumstances:* Born in Asingan, Pangasinan, on June 3, 1891; married; son of a member of the early Cabeza de Barangay.

*Educational Attainments:* 3rd Yr., Normal Course; Attended summer classes in Lingayen, Pangasinan, Manila, and Baguio.

*Experiences and Activities:* Municipal Teacher, 1910-1931; Employed in Hda. Hnas. Nable Jose in 1931; Notary Public in Tayug; Leader of the Labor Union of the Tenants of Hda. "El Porvenir", Tayug; Elected Vice-Mayor, 1940.

### Activities . . .

WHEREAS, said appointment had to go thru various stages of action before they are finally approved and released and sent back to the offices of origin; and

WHEREAS, the present system of waiting to get increases of salaries and wages until the promotional appointments are approved has been found to be long and sometimes it takes several months or a year until said appointments are approved and in some cases promotional appointments are lost thereby making the anxious official or employee disappointed;

Upon motion by Honorable Perfecto Fayon, Governor of Ilocos Sur,

The Provincial Governors and City Mayors in convention, today

RESOLVED, as it hereby resolves, to petition the Congress of the Philippines, to pass a law authorizing immediate payment of salary increases once an appointment is issued, provided there are appropriations and funds for the purpose and provided further that copies of said appointments are

furnished to the Department Heads concerned and the Commissioner of Civil Service. This shall also hold true to newly created positions in the sense that it can be immediately filled once said positions are created and approved and there are appropriations therefor.

RESOLVED FURTHER, to forward this resolution thru the respective Secretaries to both Houses of Congress, Manila, earnestly recommending favorable consideration.

Carried unanimously.

### No. 33

WHEREAS, Section 79-D of the Administrative Code provides among other things, the following:

"The Department Head, upon the recommendation of the Chief of the Bureau or office concerned, shall appoint all subordinate officers and employees whose appointment is not expressly vested by law in the (Governor General) President of the Philippines, and may remove or punish them except as specially provided otherwise, in accordance with the Civil Service Law."



WHEREAS, the said provisions are also made applicable to Chartered Cities;

WHEREAS, more often than not, City employees whose appointments are made by Department Heads do not have any sense of loyalty and dependence to the local administration and in most cases show a feeling of false pride and arrogance in holding positions which they do not owe to local administration resulting in conflicts of policies, and often times in exhibition of conduct unbecoming a public servant, bordering on insubordination and disrespect to local officers;

WHEREAS, His Excellency, President Manuel A. Roxas, in his address before this convention, has urged for more autonomy to provincial and city governments, calling attention to all Governors and city mayors that they represent the National Government in their respective jurisdictions, and that they are responsible for the success or failure of the local administration;

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WHEREAS, such a delegation of responsibility would be difficult of compliance unless implemented with a corresponding delegation of authority;

WHEREAS, all City Mayors under their respective Charters are authorized to appoint all other employees and laborers of the City whose appointment is not vested in the President of the Philippines, and therefore, there is no plausible reason why any official, employee, or laborer under any department of the National Government may not also be so appointed by the Mayor inasmuch as upon their work depends in a large measure the success of the local administration, in cooperation with the policies of the Mayors;

WHEREAS, to secure loyalty and cooperation of City employees to and with the local administration, it is imperative and absolutely necessary with "All subordinate officers and employees whose appointments are not expressly vested by law in the President of the Philippines", be appointed by the City Mayor;

NOW, THEREFORE, be it resolved to request the Philippine Congress to amend Section 79-D of the Administrative Code by providing that Chartered Cities are and should be excluded from the operation and effect of said section.

RESOLVED FURTHER, to forward this resolution to His Excellency, the President of the Philippines, Manila, to the President of the Senate and to the Speaker of the House of Representatives, Manila, for their information and favorable action.

Carried unanimously.

There being no more business, the meeting adjourned.

I hereby certify to the correctness of the above-quoted minutes.

(Sgd.) PERFECTO FAYPON  
*Secretary*

ATTESTED:

(Sgd.) MANUEL CUENCO  
*President*

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